

***I MINA'TRENTAI SAIS NA LIHESLATURAN GUÁHAN***  
**RESOLUTIONS**

Resolution No.	Sponsor	Title	Date Intro	Date of Presentation	Date Adopted	Date Referred	Referred to	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
151-36 (LS)	Telena Cruz Nelson	Relative to expressing the utmost support of <i>I Mina'trentai Sais na Liheslaturan Guáhan</i> for H.R. 1652, the "VOCA Fix to Sustain the Crime Victims Fund Act of 2021" introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).	8/18/21 2:00 p.m.			8/18/21 3:06 p.m.	Author	8/27/21 12:00 p.m.	9/13/21 11:56 a.m.	



# THE OFFICE OF SENATOR TELENA CRUZ NELSON

*I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN* | 36th GUAM LEGISLATURE

September 2, 2021

**The Honorable Therese M. Terlaje**

Speaker

*I Mina'trentai Sais na Liheslaturan Guåhan*

163 Chalan Santo Papa

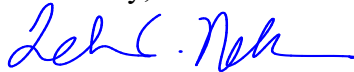
Hagåtña, Guam 96910

**VIA: The Honorable Amanda L. Shelton**   
Acting Chairperson, Committee on Rules

**RE: Author's Report on Resolution No. 151-36 (LS)**  
*Håfa adai* Speaker Terlaje,

Transmitted herewith for consideration by the Body is the report on Resolution No. 151-36 (LS) introduced by Senator Telena Cruz Nelson, "Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the "VOCA Fix to Sustain the Crime Victims Fund Act of 2021" introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA)", which was virtually heard on Friday, August 27, 2021.

Sincerely,



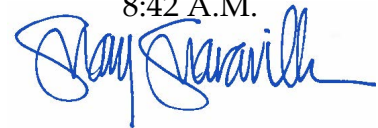
Senator Telena Cruz Nelson  
Author

**COMMITTEE ON RULES**

**RECEIVED:**

September 2, 2021

8:42 A.M.





**THE OFFICE OF SENATOR  
TELENA CRUZ NELSON**

*I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN* | 36th GUAM LEGISLATURE

**AUTHOR'S REPORT**

Resolution No. 151-36 (LS), “Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).”

By Senator Telen Cruz Nelson, Author



Vice Speaker

**TINA ROSE MUÑA BARNES**

**CHAIRPERSON, COMMITTEE ON RULES**

*I Mina'trentai Sais Na Liheslaturan Guåhan*

GUAM CONGRESS BUILDING  
163 CHALAN SANTO PAPA  
HAGÁTÑA, GUAM 96910  
TEL 671-472-2461  
COR@GUAMLEGISLATURE.ORG

August 18, 2021

# MEMO

**To:** **Rennae Meno**  
Clerk of the Legislature  
  
**Attorney Ana Won Pat-Borja**  
Legislative Legal Counsel

**From:** **Senator Amanda L. Shelton**  
Acting Chairperson, Committee on Rules

**Re:** **Referral of Resolution No. 151-36 (LS)**

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*Håfa adai,*

As per my authority as Acting Chairperson of the Committee on Rules, I am forwarding the referral of **Resolution No. 151-36 (LS)** – Telena Cruz Nelson – “Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).”

Please ensure that the subject resolution is referred to **Senator Telena Cruz Nelson, Author of Resolution No. 151-36 (LS)**.

If you have any questions or concerns, please feel free to contact Mary Maravilla, Committee on Rules Director at 472-2461.

Thank you for your attention to this matter.

Respectfully,

**Senator Amanda L. Shelton**

Acting Chairperson, Committee on Rules





Telena Cruz Nelson <senatortcnelson@guamlegislature.org>

## FIRST NOTICE of Virtual Public Hearing on Friday, August 27, 2021 at 12:00 P.M.

Office of Senator Telena Cruz Nelson <senatortcnelson@guamlegislature.org>

Fri, Aug 20, 2021 at 8:00 AM

To: phnotice@guamlegislature.org

Cc: Ed Pocaigue <sgtarms@guamlegislature.org>, mis <mis@guamlegislature.org>, Audio / Video

<av@guamlegislature.org>

Bcc: ac.senatortcn , "Leevin T. Camacho" <lcamacho@oagguam.org>, varoguam1 m,  
melanie.brennan@dya.guam.gov, alee@cassguam.org, Theresa Arriola <theresa.arriola@gbhwc.guam.gov>

August 20, 2021

### MEMORANDUM

To: All Honorable Senators, Stakeholders and Media  
From: Senator Telena Cruz Nelson  
Subject: **FIRST NOTICE of Virtual Public Hearing on Friday, August 27, 2021 at 12:00 P.M.**

*Buenas yan Håfa Adai!* Please be advised that the Office of Senator Telena Cruz Nelson, Author, will convene a Virtual Public Hearing on Friday, August 27, 2021 at 12:00 p.m., via *I Liheslaturan Guåhan's* Zoom Conference platform. The agenda includes the following:

#### Friday, August 27, 2021 at 12:00 P.M.

**Resolution No. 151-36 (LS)**, “Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).”

Written testimonies may be delivered to the Office of Senator Telena Cruz Nelson at 173 Aspinall Avenue, Suite 202A, Ada Plaza Center, *Hagåtña*, Guam 96910 or via email to [senatortcnelson@guamlegislature.org](mailto:senatortcnelson@guamlegislature.org). The Committee requests that testimonies be submitted at least forty-eight (48) hours prior to the scheduled hearing. In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodations should contact the Office of Senator Telena Cruz Nelson via phone call at 671-989-7696 or via email at [senatortcnelson@guamlegislature.org](mailto:senatortcnelson@guamlegislature.org).

The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117 or Channel 112-4, and streaming online via *I Liheslaturan Guåhan's* live feed on YouTube. A recording of the hearing will be available online via Guam Legislature Media on YouTube after the hearing. We look forward to your participation!

*Si Yu'os Ma'åse'!*



#### **The Office of Senator Telena Cruz Nelson**

*Committee on Education, Self-Determination and Historic Preservation, Infrastructure, Border Safety, Federal and Foreign Affairs, and Maritime Transportation*

I Mina'trentai Sais na Liheslaturan Guåhan | 36th Guam Legislature

173 Aspinall Avenue, Suite 202A Ada Plaza Center, Hagåtña, Guam 96910

**Phone:** (671) 989-7696/4678

**Email:** [senatortcnelson@guamlegislature.org](mailto:senatortcnelson@guamlegislature.org)

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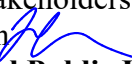


# THE OFFICE OF SENATOR TELENA CRUZ NELSON

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN | 36th GUAM LEGISLATURE

August 20, 2021

## MEMORANDUM

To: All Honorable Senators, Stakeholders and Media  
From: Senator Telena Cruz Nelson   
Subject: **FIRST NOTICE of Virtual Public Hearing on Friday, August 27, 2021 at 12:00 P.M.**

*Buenas yan Håfa Adai!* Please be advised that the Office of Senator Telena Cruz Nelson, Author, will convene a Virtual Public Hearing on Friday, August 27, 2021 at 12:00 p.m., via *I Liheslaturan Guåhan's* Zoom Conference platform. The agenda includes the following:

### Friday, August 27, 2021 at 12:00 P.M.

**Resolution No. 151-36 (LS)**, “Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).”

Written testimonies may be delivered to the Office of Senator Telena Cruz Nelson at 173 Aspinall Avenue, Suite 202A, Ada Plaza Center, *Hagåtña*, Guam 96910 or via email to [senatortcnelson@guamlegislature.org](mailto:senatortcnelson@guamlegislature.org). The Committee requests that testimonies be submitted at least forty-eight (48) hours prior to the scheduled hearing. In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodations should contact the Office of Senator Telena Cruz Nelson via phone call at 671-989-7696 or via email at [senatortcnelson@guamlegislature.org](mailto:senatortcnelson@guamlegislature.org).

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*Si Yu'os Ma'åse'!*



Telena Cruz Nelson <senatortcnelson@guamlegislature.org>

**SECOND NOTICE of Virtual Public Hearing on Friday, August 27, 2021 at 12:00 P.M.**

Office of Senator Telena Cruz Nelson <senatortcnelson@guamlegislature.org> Wed, Aug 25, 2021 at 8:00 AM  
To: phnotice@guamlegislature.org  
Cc: Ed Pocaigue <sgtarms@guamlegislature.org>, mis <mis@guamlegislature.org>, Audio / Video <av@guamlegislature.org>  
Bcc: ac.senatortcn , "Leevin T. Camacho" <lcamacho@oagguam.org>, varoguam1 , melanie.brennan@dya.guam.gov, alee@cssguam.org, Theresa Arriola <theresa.arriola@gbhwc.guam.gov>

August 25, 2021

**MEMORANDUM**

To: All Honorable Senators, Stakeholders and Media  
From: Senator Telena Cruz Nelson  
Subject: **SECOND NOTICE of Virtual Public Hearing on Friday, August 27, 2021 at 12:00 P.M.**

*Buenas yan Håfa Adai!* Please be advised that the Office of Senator Telena Cruz Nelson, Author, will convene a Virtual Public Hearing on Friday, August 27, 2021 at 12:00 p.m., via *I Liheslaturan Guåhan's* Zoom Conference platform. The agenda includes the following:

**Friday, August 27, 2021 at 12:00 P.M.**

**Resolution No. 151-36 (LS)**, “Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).”

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*Si Yu'os Ma'åse'!*



**The Office of Senator Telena Cruz Nelson**  
*Committee on Education, Self-Determination and Historic Preservation, Infrastructure, Border Safety, Federal and Foreign Affairs, and Maritime Transportation*  
I Mina'trentai Sais na Liheslaturan Guåhan | 36th Guam Legislature  
173 Aspinall Avenue, Suite 202A Ada Plaza Center, Hagåtña, Guam 96910  
**Phone:** (671) 989-7696/4678



**Email:** [senatortcnelson@guamlegislature.org](mailto:senatortcnelson@guamlegislature.org)

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# THE OFFICE OF SENATOR TELENA CRUZ NELSON

*I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN* | 36th GUAM LEGISLATURE

August 25, 2021

## MEMORANDUM

To: All Honorable Senators, Stakeholders and Media  
From: Senator Telena Cruz Nelson  
Subject: **SECOND NOTICE of Virtual Public Hearing on Friday, August 27, 2021 at 12:00 P.M.**

*Buenas yan Håfa Adai!* Please be advised that the Office of Senator Telena Cruz Nelson, Author, will convene a Virtual Public Hearing on Friday, August 27, 2021 at 12:00 p.m., via *I Liheslaturan Guåhan's* Zoom Conference platform. The agenda includes the following:

### Friday, August 27, 2021 at 12:00 P.M.

**Resolution No. 151-36 (LS)**, “Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).”

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*Si Yu'os Ma'åse'!*



Telena Cruz Nelson <senatortcnelson@guamlegislature.org>

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## INVITATION: Res. No. 151-36 (LS) Virtual Public Hearing on Friday, August 27, 2021 at 5:00 P.M.

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Office of Senator Telena Cruz Nelson <senatortcnelson@guamlegislature.org> Wed, Aug 25, 2021 at 8:31 AM  
Bcc: ac.senatortcn@gmail.com, "Leevin T. Camacho" <lcamacho@oagguam.org>, varoquam1 m,  
melanie.brennan@dya.guam.gov, alee@cssguam.org, Theresa Arriola <theresa.arriola@gbhwc.guam.gov>,  
ag@oagguam.org

*Buenas yan Hafa adai!*

The Office of Senator Telena Cruz Nelson, author, will convene a Virtual Public Hearing on **Friday, August 27, 2021 at 12:00 p.m.**, via *I Liheslaturan Guåhan* Zoom Conference platform. Please see agenda item below:

**Resolution No. 151-36 (LS)** “Relative to expressing the utmost support of I Mina'trentai Sais na Liheslaturan Guåhan for H.R. 1652, the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).”

Our office kindly requests for input or testimony be provided. Should you have any questions, you may contact (671) 989-7696 or email [senatortcnelson@guamlegislature.org](mailto:senatortcnelson@guamlegislature.org).

Please see attached file for your reference.

Thank you!

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**The Office of Senator Telena Cruz Nelson**

*Committee on Education, Self-Determination and Historic Preservation, Infrastructure, Border Safety, Federal and Foreign Affairs, and Maritime Transportation*

I Mina'trentai Sais na Liheslaturan Guåhan | 36th Guam Legislature


173 Aspinall Avenue, Suite 202A Ada Plaza Center, Hagåtña, Guam 96910

**Phone:** (671) 989-7696/4678

**Email:** [senatortcnelson@guamlegislature.org](mailto:senatortcnelson@guamlegislature.org)

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 **Res. No. 151-36 (LS).pdf**  
946K



Telena Cruz Nelson <senatortcnelson@guamlegislature.org>

## ZOOM and GOOGLE DRIVE FOLDER LINKS: Virtual Public Hearing on Friday, August 27, 2021 at 12:00P.M.

Office of Senator Telena Cruz Nelson <senatortcnelson@guamlegislature.org> Thu, Aug 26, 2021 at 8:00 AM  
To: "Speaker Therese M. Terlaje <senatorterlajeguam@gmail.com>,, Office of Senator Amanda L. Shelton <officeofsenatorshelton@guamlegislature.org>,, Telena Cruz Nelson <senatortcnelson@guamlegislature.org>,, Sabina Perez <sabina@senatorperez.org>,, Senator Joe S. San Agustin <senatorjoessanagustin@gmail.com>,, Office of Senator Clynton E. Ridgell <sen.cridgell@teleguam.net>,, Senator Pedro Terlaje <senatorpedo@senatorjpterlaje.com>,, Office of Senator Moylan Guam Legislature <officeofsenatormoylan@guamlegislature.org>,, Frank F. Blas Jr. <office@senatorfrankblas.com>,, Mary Camacho Torres <senatormary@guamlegislature.org>,, Senator V. Anthony Ada <senatorvanthonyada@gmail.com>,, Office Of Senator Telo T. Taitague <senatortelot@gmail.com>,, Office of Senator Joanne M. Brown" <office@senatorjoannebrown.com>, Chris Duenas <senatorchrisduenas@gmail.com>, Vice Speaker Tina Rose Muña Barnes <senatormunabarnes@guamlegislature.org>  
Cc: Ed Pocaigue <sgtarms@guamlegislature.org>, mis <mis@guamlegislature.org>, Audio / Video <av@guamlegislature.org>  
Bcc: ac.senatortcn , "Leevin T. Camacho" <lcamacho@oagguam.org>, varoguam1 , melanie.brennan@dya.guam.gov, alee@cssguam.org, Theresa Arriola <theresa.arriola@gbhwc.guam.gov>

*Buenas yan Håfa Adai,*

Please be advised that the Office of Senator Telena Cruz Nelson will convene for a Virtual Public Hearing on **Friday, August 27, 2021 at 12:00 p.m.**, at *I Liheslaturan Guahan* **Zoom Conference platform**. On the agenda is the following item:

**Resolution No. 151-36 (LS)**, "Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the "VOCA Fix to Sustain the Crime Victims Fund Act of 2021" introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA)."

Please do not share the following hearing link with persons who have not confirmed participation with the Office of Senator Telena Cruz Nelson and direct them to register via email at [senatortcnelson@guamlegislature.org](mailto:senatortcnelson@guamlegislature.org) or call 989-7696. All others may watch the broadcast live on GTA Channel 21, Docomo Channel 112-4 and live-streamed via the Guam Legislature YouTube Channel.

You can access files for this hearing at this shared link:

Guam Legislature is inviting you to a scheduled Zoom meeting.

Topic: Virtual Public Hearing - Telena C. Nelson  
Time: Aug 27, 2021 12:00 PM Guam, Port Moresby

Join Zoom Meeting

Meeting ID:  
Passcode:

We ask for your cooperation and assistance in order to ensure a smooth and productive hearing by following the virtual guidelines:

1. Please LOG IN **no later than 11:45 a.m.** We will go live at 12:00 p.m.;
2. Please ensure that your VIDEO remains ON and you are visible throughout the hearing;
3. Participants must be visible at all times and as much as possible, not engaged in other activity during the hearing;
4. As much as possible, log in from an area with good lighting and little to no background noise and good internet connectivity;
5. Please MUTE your AUDIO unless called upon to present, respond or to ask questions;
6. Further hearing protocol and decorum requirements will be announced at the beginning of the hearing;
7. If you are having technical difficulties, kindly log off and return using the same link, we will work toward reconnecting you.

8. You may contact the Guam Legislature MIS Division at [mis@guamlegislature.org](mailto:mis@guamlegislature.org) if you are having technical issues.
9. Further hearing protocol and decorum requirements will be announced at the beginning of the hearing.



**The Office of Senator Telena Cruz Nelson**

*Committee on Education, Self-Determination and Historic Preservation, Infrastructure, Border Safety, Federal and Foreign Affairs, and Maritime Transportation*

I Mina'trentai Sais na Liheslaturan Guåhan | 36th Guam Legislature

173 Aspinall Avenue, Suite 202A Ada Plaza Center, Hagåtña, Guam 96910

**Phone:** (671) 989-7696/4678

**Email:** [senatortnelson@guamlegislature.org](mailto:senatortnelson@guamlegislature.org)

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# THE OFFICE OF SENATOR TELENA CRUZ NELSON

*I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN* | 36th GUAM LEGISLATURE

## Virtual Public Hearing

Friday, August 27, 2021  
12:00 P.M.

### Agenda

- I. Call to Order at 12:00 P.M.
- II. Opening Remarks by Senator Telenia C. Nelson, Author
- III. Items for discussion –

**Resolution No. 151-36 (LS)** “Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).”

- IV. Closing Remarks
- V. Adjournment

The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 112-4 or Docomo customers without set top boxes, and stream online via I Liheslaturan Guåhan's live feed on YouTube. A recording of the hearing will be available online via Guam Legislature Media on YouTube after the hearing. We look forward to your participation!

*Si Yu'os Ma'åse'*



# OFFICE OF VICE SPEAKER TELENA CRUZ NELSON

*I MINA'TRENTAI SAIS NA LIHESLATURAN GUAHAN* | 35th GUAM  
LEGISLATURE

Res. No. 151-36 (LS)

Public Hearing Sign-in Sheet

Friday, August 27, 2021 • 12:00 P.M.

NAME	AGENCY OR ORGANIZATION (IF ANY)	SUPPORT? OPPOSE?	WRITTEN TESTIMONY	ORAL TESTIMONY	CONTACT NUMBER	EMAIL ADDRESS
Director Melanie Brennan	Department of Youth Affairs	✓		✓		
Deputy AG Fred Nishihira	Consumer Protection Division	✓	✓	✓		
Director Leinani Nahalowa		✓		✓		



# Office of the Attorney General of Guam

590 S. Marine Corps Drive, Suite 901 ♦ Tamuning, GU 96913

Phone (671) 475-3324 ♦ Fax (671) 477-4703 ♦ [ag@oagguam.org](mailto:ag@oagguam.org) ♦ [oagguam.org](http://oagguam.org)

**Hon. Leevin Taitano Camacho**  
Attorney General of Guam

August 27, 2021

**VIA EMAIL**

[senatortcnelson@guamlegislature.org](mailto:senatortcnelson@guamlegislature.org)

**The Honorable Telen C. Nelson**

Majority Leader

Sponsor, Resolution 151-36 (LS)

*I Mina'trentai Sais Na Liheslaturan Guåhan*

173 Aspinall Avenue

Suite 202A Ada's Plaza Center

Hagåtña, Guam 96910

**Re: Testimony on Resolution 151-36 (LS)—VOCA Fix Act**

Håfa Adai Majority Leader Nelson:

Thank you for this opportunity to provide testimony on Resolution No. 151-36 (LS)—Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).

The *VOCA Fix to Sustain the Crime Victims Fund Act of 2021* (VOCA Fix) was passed by the U.S. Senate on July 20, 2021 and subsequently signed by the U.S. President becoming Public Law No: 117-27 on July 22, 2021.

This represents a monumental victory for the future of victim services both nationally and throughout Guam. Sustainable funding to the Crime Victims Fund (CVF) is critical to ensure that victims of crime are met with high-quality services that are trauma-informed, culturally responsive, and reflective of diverse communities.



Changes to the VOCA statute will provide for increased funding and flexibility in the management of VOCA awards, including:

- Directing federal criminal settlements from non-prosecution and deferred prosecution agreements currently deposited into the General Treasury, into the Crime Victims Fund;
- Increasing the percentage that state compensation programs may be reimbursed from 60 percent to 75 percent;
- Providing the U.S. Attorney General the ability to issue no-cost extensions on VOCA awards;
- Giving states the ability to waive the local match for VOCA assistance grants for the duration of the pandemic;
- Providing additional flexibility for compensation programs to provide support for victims even if they do not interact with law enforcement prior to requesting assistance; and
- Removing the restitution recovery penalty from annual state compensation certification forms.

In Fiscal Year 2020, the Office of the Attorney General (OAG) issued subawards to six local organizations, totaling \$2.9 Million under the FY17 and FY18 VOCA Victim Assistance Programs. The subawards support victims of crime through funding services such as information and referral services, personal advocacy and accompaniment, emotional support and safety services, temporary shelter/housing services, criminal/civil justice system assistance, child visitation, victim notification services, and victim compensation, to name a few.

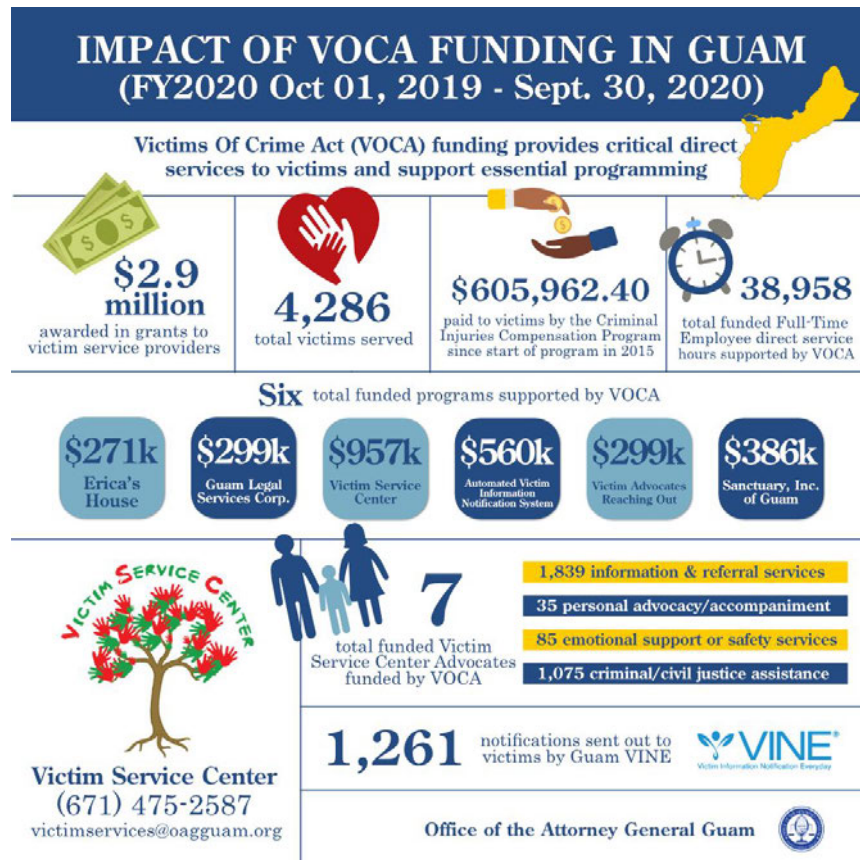
The OAG also received \$115,000 in FY18 and FY19 VOCA Victim Compensation funding which reimburses Guam's Criminal Injuries Compensation Fund \$0.60 for every \$1.00 in compensation awards issued to eligible victims and/or survivors of qualifying crimes under the Criminal Injuries Compensation Program (CICP). A total of \$605,962 was paid to victims under the CICP since the start of the program in 2015.

Based on the data submitted by VOCA victim assistance service providers on Guam, 4,286 individuals sought victim assistance services in FY2020 and 38,958 direct service hours were supported by the VOCA program.

The total amount of funds that the Office for Victims of Crime (OVC) distributes each year for VOCA programs depends upon the amounts deposited into the Crime Victims Fund (CVF) during the preceding years and limits set by Congress. Over the past few years, VOCA funding, particularly for Guam, has decreased significantly from \$1.8 Million in FY18 to \$739,406 in FY21. The passage of the VOCA Fix Act provides for increased funding for victim services in the future and

the flexibility to allow no-cost extensions for current and future VOCA grant awards. Additionally, the VOCA Fix Act increases the percentage of reimbursements for Guam’s Criminal Injuries Compensation Program from 60%-75% or \$0.75 for every \$1.00.

An infographic of the impact of VOCA funding in Guam is as follows:



As you can tell, the availability of VOCA funding helps Guam meet an important and immense need of our community. We thank you for your attention to this issue and for your introduction of this resolution. We stand in full support of this effort and look forward to its adoption.

Sincerely,

**Fred Nishihira**  
 Deputy Attorney General  
 Consumer Protection Division  
 Victim Service Center



# THE OFFICE OF SENATOR TELENA CRUZ NELSON

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÁHAN | 36th GUAM LEGISLATURE

## AUTHOR'S REPORT DIGEST

### I. OVERVIEW

**Resolution No. 130-36 (COR)** was introduced on Wednesday, August 18, 2021 by Senator Telena Cruz Nelson, and was subsequently referred by the Committee on Rules to Senator Telena Cruz Nelson, Author, on August 18, 2021. The Author convened a virtual public hearing on Friday, August 27, 2021 at 12:00 p.m. in *I Liheslaturan Guahan* Zoom Conference platform.

#### Public Notice Requirements

Public Notices were sent out via email to all senators, stakeholders, and all main media broadcasting outlets on Friday, August 20, 2021 and the second notice on Friday, August 25, 2021. Notice of today's hearing was also on the Guam Legislature's website at [guamlegislature.org](http://guamlegislature.org).

#### Senators Present

Senator Telena Cruz Nelson, Author

#### Appearing before the Committee

Director Melanie Brennan, Department of Youth Affairs  
Deputy Attorney General Fred Nishihira, Consumer Protection Division  
Director Leinani Nahalowa, Catholic Social Services Alee Shelter

### II. SUMMARY OF TESTIMONY & DISCUSSION

The Public Hearing was called-to-order at 12:01 P.M.

**Senator Telena Cruz Nelson, Author:** *Buenas yan Håfa adai.* Thank you all for being here. The Office of Senator Telena Cruz Nelson will now convene for this Virtual Public Hearing. Today is Friday, August 27, 2021 and it is currently 12:01 p.m., in the afternoon.

For the record in accordance with the Open Government Law, Public Notices were sent out via email to all senators, stakeholders, and all main media broadcasting

outlets on Friday, August 20, 201 and the second notice on Friday, August 25, 2021. Notice of today's hearing was also on the Guam Legislature's website.

I'd like to thank Director Brennan (Melanie) from Department of Youth Affairs for joining us today. Mr. Fred Nishihara, the Deputy Attorney General and Mrs. Leinani Nahalowa from the Alee Shelter. Thank you for being here with us.

I've called for this Virtual Public Hearing today to provide the listening audience discussions on Resolution No. 151-36 (LS), "Relative to expressing the utmost support of I Mina'trentai Sais na Liheslaturan Guåhan for H.R. 1652, the "VOCA Fix to Sustain the Crime Victims Fund Act of 2021" introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA)."

Introduced as H.R. 1652, the Bill adds a new source of funding for the Crime Victims Fund and makes changes to formula grants supported by the fund. Specifically, the Bill would direct revenues collected from deferred prosecution and non-prosecution agreements to be deposited into the Crime Victims Fund, which would have originally been deposited into the General Fund of the Treasury. The Bill was introduced in the House on March 3, 2021 and was passed on March 17, 2021. The Bill was received in the Senate on March 18, 2021, amended "to ensure adequate funding in the Crime Victims Fund is disbursed to victims, their families, and their advocates each year", and passed the Senate on July 20, 2021. The Bill was presented to the President and was signed into law on July 22, 2021.

The Victims of Crime Act (VOCA) is important because it's funding will help many victims of crime, most especially women and children. It can help with getting assault victims proper treatment and guidance, which are often overlooked. It can help abused children receive reassuring care.

In Guam, the Office of the Attorney General administers the Guam Victim Assistance Grant Program, whose rules and regulations are consistent with federal and local guidelines. Through this Public Law, Guam may also see the changes brought forth in the Crime Victims Fund be applied to our island, and will help many whom cannot afford to pay for needs because of the PTSD that accompanies the trauma of being a victim.

So, I'd like to now invite Director Brennan (Melanie) of DYA, if she can just extend some remark and comments on this passage.

**Director Melanie Brennan, Department of Youth Affairs:** Thank you, Senator Nelson. I'm in full support of Resolution No. 151-36, recognizing the substantial contributions of the Crime Victims Fund. Always been an advocate in my capacity as the Director of the Department of Youth Affairs and my former capacity as a Chief Probation Officer and in my current capacity in assisting Child Protective Services.

I can see that the Victim's Assistance and Compensation programs that VOCA funds is essential to supporting our victims of crime particularly, violent crimes on Guam and so, I'm in full support and I thank you, it is an honor to be here.

**Senator Telena Cruz Nelson, Author:** Thank you, Director Brennan. Fred, is there any comments or testimony you would like to give?

**Deputy Attorney General Fred Nishihira, Consumer Protection Division:** Yes, thank you.

*Please see attached testimony.*

**Senator Telena Cruz Nelson, Author:** Thank you very much, Fred. I'd also like to call Leinani Nahalowa.

**Director Leinani Nahalowa, Catholic Social Services Alee Shelter:** Thank you, Senator Nelson for inviting today to be here to be a part of this wonderful Resolution No. 151-36 (LS). And Catholic Social Services Alee Shelter is in full support of the resolution and the eventual adoption. We are recipients and sub-recipients of monies that came out of VOCA, which assists tremendously.

The women, men and children who are fleeing domestic violence and other form of abuse and without this funding source we would not be able to provide the services that we do as the only emergency protective shelter on our island for the past forty (40) years. So, thank you again, Senator Nelson.

**Senator Telen Cruz Nelson, Author:** Thank you, Nani and I know that you've been feeling under the weather. Thank you for showing up today and giving testimony. The community thanks all of you for the work that you do to protect our victims, advocate for them and to also be a safe haven for them. And so, we owe you an immense amount of gratitude.

We understand the traumas that you also see dealing with assisting these victims. So, thank you for your resilience and being able to sustain your mental health because we know that is also a very difficult to do that. And thank you again for showing up today for this hearing and hopefully we can hear this resolution on the floor very soon and send it to Congress.

So, with that being said if there are no comments or any additional comment you would like to add. We will go ahead and adjourn this public hearing and we will also be sending copies of the committee record of your testimonies to Congress as well.

So, thank you very much for taking the time out of your busy schedules to show today. Okay, it is now 12:12 p.m., in the afternoon and we will now adjourn this virtual public hearing. Thank you everyone. Have a good day and god bless you.

The Public Hearing was adjourned at 12:12 P.M.

### **III. FINDINGS AND RECOMMENDATIONS**

Senator Telen Cruz Nelson hereby reports out Resolution No. 151-36 (LS), "Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the "VOCA Fix to Sustain the Crime Victims Fund Act of 2021" introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA)", with the recommendation to do adopt.

***I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN***  
**2021 (FIRST) Regular Session**

**Resolution No.151-36 (LS)**

Introduced by:

Telena Cruz Nelson 

**Relative to expressing the utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law 117-27, which secures funding to the Crime Victims Fund, to waive matching requirements, and for other purposes of the Victims of Crime Act (VOCA).**

1        **BE IT RESOLVED BY *I MINA'TRENTAI SAIS NA LIHESLATURAN***  
2 ***GUÅHAN*:**

3        **WHEREAS**, the mission of the Office for Victims of Crime (OVC) is to enhance  
4 the capacity to assist and guide crime victims and to provide leadership in changing  
5 attitudes, policies, and practices in ways that will promote justice and healing for all  
6 crime victims; and

7        **WHEREAS**, the Crime Victims Fund, a major funding source for victim services  
8 throughout the nation, and established by the Victims of Crime Act (VOCA) of 1984,  
9 supports thousands of programs annually invested in victim compensation and  
10 assistance in all fifty (50) states and U.S. territory including Guam, American Samoa,  
11 the Commonwealth of the Mariana Islands (CNMI), the Commonwealth of Puerto Rico,  
12 and the United States Virgin Islands (USVI); and

1           **WHEREAS**, VOCA also provides training and technical assistance, publications  
2 and products, and other capacity-building programs designed to enhance the skills of  
3 those who provide services to victims and their families in the immediate aftermath of  
4 crime and supporting them as they rebuild their lives; and raise awareness about  
5 victims’ issues, promotes compliance with victims’ rights and law; and

6           **WHEREAS**, to its uniqueness, the Crime Victims Fund, is primarily composed  
7 of criminal fines and penalties, special assessments, and bond forfeitures from  
8 convicted federal offenders and not from tax-payers dollars; and federal revenue from  
9 gifts, donations, and bequests by private parties; and

10          **WHEREAS**, authorized in 1984, the first eight (8) years of the Crime Victims  
11 Fund, placed an annual cap that could be deposited into the fund which varied from  
12 \$100 million to \$150 million; and in 1993, the cap was lifted; and

13          **WHEREAS**, due to large fluctuations in deposits, Congress placed a cap on  
14 funds available for distribution also known obligations in Fiscal Year 2000, intended to  
15 maintain the fund as a stable source of support for future victim services; and Fiscal  
16 Years 2000 – 2018, the annual cap varied from \$500 million to more than \$4 billion;  
17 and

18          **WHEREAS**, as of 2020, the U.S. Attorneys’ Offices, federal courts, and the  
19 Federal Bureau of Prisons collected for the fund balance of over \$6 billion dollars which  
20 included deposits also known as receipts from federal criminal fines and penalties,  
21 forfeited bail bonds, and special assessment; and in Fiscal year 2020, the cap was set at  
22 \$2.641 billion dollars; and

23          **WHEREAS**, the Victims of Crime Act (VOCA) Victim Compensation Formula  
24 grant award, which provides funds from the Crime Victims Fund to enhance state victim  
25 compensation payments and provide financial assistance to eligible crime victims.  
26 Guam and in conjunction with the Office of Attorney General Guam, was awarded



1 nearly one hundred twenty-eight thousand dollars (\$128,000.00) in Fiscal Years 2018  
2 and 2020; and

3         **WHEREAS**, the Victims of Crime Act (VOCA) Victim Assistance Formula  
4 grant award, which provides funds from the Crime Victims Fund to enhance crime  
5 victim services and the VOCA assistance funds are awarded by the state to local  
6 community-based and non-profit organizations that provide direct services to crime  
7 victims and their families. Guam and in conjunction with the Office of the Attorney  
8 General Guam, was awarded nearly four million two hundred thirty-seven thousand and  
9 three hundred seventy dollars (\$4,237,370.00) in Fiscal Years 2018, 2019 and 2020;  
10 and

11         **WHEREAS**, U.S. Public Law 117-27, which adds a new source of revenue for  
12 the Crime Victims Fund, makes changes to the formula grants, increases compensation  
13 payments percentage from sixty percent (60%) to seventy-five percent (75%) to crime  
14 victims in the prior fiscal year; and it waives matching requirements in which state’s  
15 victim assistance formula grants during and for one (1) year after a pandemic related  
16 national emergency and pursuant to the policy established by the reporting state; and

17         **WHEREAS**, the common goal of the Office for Victims of Crime (OVC) and  
18 the Victims of Crime Act (VOCA) is to reach out with a compassionate, skilled, and  
19 effective response to victims who have suffered physical, sexual, emotional, and  
20 financial harm as a result of crime; now therefore, be it

21         **RESOLVED**, that the Committee on Rules of *I Mina'trentai Sais Na*  
22 *Liheslaturan Guåhan* does hereby, on behalf of the people of Guam, to express the  
23 utmost support of *I Mina'trentai Sais na Liheslaturan Guåhan* for H.R. 1652, the  
24 “VOCA Fix to Sustain the Crime Victims Fund Act of 2021” introduced by the  
25 Honorable Representative Jerrold Nadler; and through its passage, U.S. Public Law  
26 117-27, which secures funding to the Crime Victims Fund, to waive matching

1 requirements, and for other purposes of the Victims of Crime Act (VOCA); and be it  
2 further

3         **RESOLVED**, that the Speaker certify, and the Legislative Secretary attest to, the  
4 adoption hereof, and that copies of the same be thereafter transmitted to the Honorable  
5 Joseph Biden, President of the United States of America; to the Honorable Kamala  
6 Harris, Vice President of the United States of America; to the Honorable Michael F.Q.  
7 San Nicolas, Guam Delegate Representative of the U.S. Congress; to the Honorable  
8 Jerrold Nadler, New York Delegate Representative of the U.S. Congress; to the  
9 Honorable Leevin Camacho, Attorney General of Guam; to the Honorable Merrick B.  
10 Garland, U.S. Attorney General; to Kristina Rose, Director of the Office for Victims of  
11 Crime (OVC); to Dr. Julie Ulloa-Heath, Executive Director of Guam Victim Advocates  
12 Reaching Out (VARO); to Leinani Nahalowa’a, Program Manager of Guam Alee  
13 Women’s Shelter; to Diana Nucum, Executive Director of Guam Erica’s House; to  
14 Theresa Arriola, Director of Guam Behavioral Health and Wellness Center – Healing  
15 Hearts; to Melanie Brennan, Director of Guam Department of Youth Affairs; to Arthur  
16 San Agustin, Director of Guam Public Health and Social Services; and to the Honorable  
17 Lourdes A. Leon Guerrero, *I Maga'hågan Guåhan*.

**DULY AND REGULARLY ADOPTED BY THE COMMITTEE ON RULES OF  
I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN ON THE            DAY  
OF AUGUST 2021.**

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**THERESE M. TERLAJE**  
**Speaker**

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**AMANDA L. SHELTON**  
**Legislative Secretary**

Public Law 117–27  
117th Congress

An Act

To deposit certain funds into the Crime Victims Fund, to waive matching requirements, and for other purposes.

July 22, 2021

[H.R. 1652]

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “VOCA Fix to Sustain the Crime Victims Fund Act of 2021”.

VOCA Fix to  
Sustain the  
Crime Victims  
Fund Act of 2021.  
34 USC 10101  
note.

**SEC. 2. COMPREHENSIVE FIX OF CRIME VICTIMS FUND AND COMPENSATION.**

(a) **CRIME VICTIMS FUND.**—Section 1402 of the Victims of Crime Act of 1984 (34 U.S.C. 20101) is amended—

(1) in subsection (b)—

(A) in paragraph (4), by striking “; and” and inserting a semicolon;

(B) in paragraph (5)(B), by striking the period at the end and inserting “; and”; and

(C) by adding at the end the following new paragraph:

“(6) any funds that would otherwise be deposited in the general fund of the Treasury collected pursuant to—

“(A) a deferred prosecution agreement; or

“(B) a non-prosecution agreement.”; and

(2) in subsection (e), by striking “Director” and inserting “Director, except that renewals and extensions beyond that period may be granted at the discretion of the Attorney General”.

(b) **CRIME VICTIM COMPENSATION.**—Section 1403 of the Victims of Crime Act of 1984 (34 U.S.C. 20102) is amended—

(1) in subsection (a)—

(A) in paragraph (1), by striking “40 percent in fiscal year 2002 and of 60 percent in subsequent fiscal years” and inserting “75 percent”;

(B) in paragraph (2), by striking “of 40 percent in fiscal year 2002 and of 60 percent in subsequent fiscal years”;

(C) by redesignating paragraph (3) as paragraph (4); and

(D) by inserting after paragraph (2) the following new paragraph:

“(3) For the purposes of calculating amounts awarded in the previous fiscal year under this subsection, the Director shall not require eligible crime victim compensation programs

to deduct recovery costs or collections from restitution or from subrogation for payment under a civil lawsuit.”;

(2) in subsection (b)(2) by striking “authorities;” and inserting “authorities, except if a program determines such cooperation may be impacted due to a victim’s age, physical condition, psychological state, cultural or linguistic barriers, or any other health or safety concern that jeopardizes the victim’s wellbeing;”; and

(3) in subsection (d)—

(A) in paragraph (3), by striking “; and” and inserting a semicolon;

(B) in paragraph (4), by striking the period at the end and inserting “; and”; and

(C) by adding at the end the following new paragraph:

Definition.

“(5) the term ‘recovery costs’ means expenses for personnel directly involved in the recovery efforts to obtain collections from restitution or from subrogation for payment under a civil law suit.”.

### SEC. 3. WAIVER OF MATCHING REQUIREMENT.

(a) IN GENERAL.—Section 1404(a) of the Victims of Crime Act of 1984 (34 U.S.C. 20103(a)) is amended by inserting at the end the following new paragraph:

Reports.

“(7)(A) Each chief executive may waive a matching requirement imposed by the Director, in accordance with subparagraph (B), as a condition for the receipt of funds under any program to provide assistance to victims of crimes authorized under this chapter. The chief executive shall report to the Director the approval of any waiver of the matching requirement.

Public information.

“(B) Each chief executive shall establish and make public, a policy including—

Criteria.

“(i) the manner in which an eligible crime victim assistance program can request a match waiver;

“(ii) the criteria used to determine eligibility of the match waiver; and

“(iii) the process for decision making and notifying the eligible crime victim assistance program of the decision.”.

(b) NATIONAL EMERGENCY WAIVER.—Section 1404(a) of the Victims of Crime Act of 1984 (34 U.S.C. 20103(a)), as amended by subsection (a), is further amended by inserting at the end the following new paragraph:

Time period.

“(8) Beginning on the date a national emergency is declared under the National Emergencies Act (50 U.S.C. 1601 et seq.) with respect to a pandemic and ending on the date that is one year after the date of the end of such national emergency, each chief executive shall issue waivers for any matching requirement, in its entirety, for all eligible crime victim assistance programs contracted to provide services at that time.”.

### SEC. 4. DETERMINATION OF BUDGETARY EFFECTS.

The budgetary effects of this Act, for the purpose of complying with the Statutory Pay-As-You-Go Act of 2010, shall be determined by reference to the latest statement titled “Budgetary Effects of PAYGO Legislation” for this Act, submitted for printing in the

Congressional Record by the Chairman of the House Budget Committee, provided that such statement has been submitted prior to the vote on passage.

Approved July 22, 2021.

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LEGISLATIVE HISTORY—H.R. 1652:

CONGRESSIONAL RECORD, Vol. 167 (2021):

Mar. 16, 17, considered and passed House.

July 20, considered and passed Senate.

DAILY COMPILATION OF PRESIDENTIAL DOCUMENTS (2021):

July 22, Presidential remarks.

